CASE NO.:

Appeal (civil) 250 of 2008

PETITIONER:
Surinder Shukla

RESPONDENT:

Union of India & Ors.

DATE OF JUDGMENT: 09/01/2008

BENCH:

S.B. Sinha & Harjit Singh Bedi

JUDGMENT:

JUDGMENT

[Arising out of SLP (Civil) No. 8303 of 2007]

S.B. SINHA, J:

1. Leave granted.

2. Appellant herein was granted commission in Army Education Core. He at the material time was holding the post of Lt. Colonel. He was considered for promotion to the post of Colonel but was not selected. He filed a non-statutory complaint which was rejected by the competent authority by an order dated 10.11.1997. First review for promotion was conducted in December, 1998 but he was again not promoted. His statutory complaint was rejected summarily.

Yet again in December, 2000, his case was considered for promotion but he was not found fit therefor. He thereafter filed a number of statutory complaints. By an order dated 6.07.2004, his statutory complaint dated 16.02.2004 was rejected, stating:
\023Statutory Complaint dated 16 Feb 2004 against non-empanelment for promotion submitted by IC-30957 N Lt. Col. Surender Shukla, AEC has been perused alongwith other relevant document regarding his complaints available at this HQ. It is observed that the instant complaint is the second one against the same SBs without any fresh facts meriting reconsideration of the case. Further, the order dated 17 Jul 2003 of the Hon\022ble High Court of MP in WP No. 2229 of 2003 of Brig. J.K.
Nagpal Vs. Union of India and ors., quoted by the

3. In view of the above, the Statutory Complaint dated 16 Feb 2004 is declared untenable and will not be acted upon at this HQ. The officer may please to inform accordingly.\024

officer in his complaint as fresh facts is not applicable in the officer\022s case, as per legal

opinion obtained by this HQ.

- 3. Aggrieved by and dissatisfied with the said order, he filed a writ petition before the Delhi High Court which by reason of the impugned judgment has been dismissed.
- 4. A Bench of this Court noticing the following averments made in the writ petition of the appellant, directed issuance of notice:

\023G. Because the career profile of the Petitioner is unblemished and better than that of his colleagues who superseded the Petitioner. Two of such officers are:-

Name Service No.

Col. A.P.S. Panwar

IC30661-P

(one above the petitioner)

Col. V.K. Sinha

IC30972-H

(one below the petitioner)

Hence it is submitted that the comparative study of the Career Profiles of these officers with that of the petitioner can be of much help for deciding the present Writ Petition.\024

- 5. The Union of India in its counter-affidavit inter alia contended: \0232. The assessment of officers in ACR was regulated by SAO 3/S/89 (which has now been replaced by Army Order 45/2001) and other relevant policies at any given time. The gradings are numerical from 1 to 9 (overall as well as in personal qualities and performance variables in different qualities) and in the form of pen picture also. The entire assessment of an officer in any ACR consists of assessment of three different reporting officers whose assessments are independent of each other.
- 3. While considering an officer for promotion to a selection rank the Selection Board takes into consideration a number of factors such as war/ operational reports, course reports, ACR performance in command and staff appointments, honors and awards, disciplinary background, and not only the ACR or one/ few ACRs etc.

  Selection/ rejection is based upon the overall profile of an officer and comparative merit within the Batch as evaluated by Selection Board. The petitioner did not make the grade based on his overall profile as evaluated by the Selection Board. It was upto the Selection Boards to assess the suitability of the petitioner for promotion to the rank of Col...\024

It was further averred:

\0234. In the instant case the petitioner was considered for promotion from the rank of Lt Col to the rank of Col by No 3 Selection Board as follows:-

Look Year Result
(i) Fresh Case Jun 97 \021Z\022 Non-empanelled

(ii) First Review Dec 97 Withdrawn (iii) Final Review Jun 98 Withdrawn

(iv) First Review Dec 98 \021Z\022 Non-empanelled

(v) Final Review Dec 2000

6. Appellant appearing in person inter alia submitted that his service records being better than that of his batchmates, viz., Col. A.P.S. Panwar and Col. V.K. Sinha, he should have been promoted.

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- 7. Before us, the Union of India has placed the service records of the said three officers. We have gone through them.
- 8. Although service records of the appellant appears to be better than those of Col. A.P.S. Panwar and Col. V.K. Sinha, the question which arises for consideration is as to whether the High Court could have exercised its discretionary jurisdiction under Article 226 of the Constitution of India for granting the relief(s) prayed for by him.

We may notice that before the High Court another contention by the appellant was raised, viz., that adverse remarks, if any, were not communicated to him. The High Court opined that merely because he was

not selected to the post, the same did not mean that he had been downgraded.

We have, however, noticed hereinbefore that the notice was issued by this Court on limited ground.

- 9. The post of  $\021Colonel\022$  is a selection post. A large number of factors are required to be taken into consideration therefor, viz.:
- (i) Annual Confidential Reports profile of the officer in the relevant ranks.
- (ii) War Reports
- (iii) Battle Awards and Honours earned by the officers during his service.
- (iv) Professional courses done by the officer, his performance during the course and grading obtained therein.
- (v) Special Achievements and weaknesses.
- (vi) Appointments held by the officers including criteria command/ staff appointments.
- (vii) Disciplinary background and punishments.
- (viii) Employability and potential including consistent recommendations for promotion to the next higher rank.
- 10. Considering the comparative batch merit, if the selection board did not recommend the name of the appellant for promotion to the rank of Colonel which appears to have been approved by the Chief of Army Staff, it is not for the court exercising power of judicial review to enter into the merit of the decision. The selection board was constituted by senior officers presided over by an officer of the rank of Lt. General. It has been contended before us that the selection board was not even aware of the identity of the candidates considered by them because only in the Member Data Sheet all the informations of the candidates required to be considered by the selection board are stated, but the identity of the officers is not disclosed.

Appellant moreover did not allege any mala fide against the members of the Selection Board. What impelled the selection board not to recommend his case but the names of other two officers is not known.

- 11. The said Col. A.P.S. Panwar and Col. V.K. Sinha were furthermore not impleaded as parties in the writ petition. In their absence, the writ petition could not have been effectively adjudicated upon.
- 12. In Union of India and Others v. Lt. Gen. Rajendra Singh Kadyan and Another [2000 (5) SCALE 327 : (2000) 6 SCC 698], it was held: \023\005It is a well-known principle of administrative law that when relevant considerations have been taken note of and irrelevant aspects have been eschewed from consideration and that no relevant aspect has been ignored and the administrative decisions have nexus with the facts on record, the same cannot be attacked on merits. Judicial review is permissible only to the extent of finding whether the process in reaching decision has been observed correctly and not the decision as such. In that view of the matter, we think there is no justification for the High Court to have interfered with the order

made by the Government.\024

- 13. The said views have been reiterated in Amrik Singh v. Union of India and Others  $[(2001)\ 10\ SCC\ 424]$  .
- 14. The peculiarities of special requirements of defence services in a case of this nature must also be kept in view. The considerations which apply to other government servants in the matter of promotion may not be held to be applicable in the army services. [See Lt. Col. K.D. Gupta v. Union of India and others, AIR 1989 SC 1393 : 1989 Supp (1) SCC 416]
- 15. For the reasons aforementioned, there is no merit in this appeal which is dismissed accordingly. In the facts and circumstances of this case, however, there shall be no order as to costs.