PETITIONER:

GOVERNMENT OF TAMIL NADU & ANR.

Vs.

RESPONDENT:

G.MOHAMED AMMENUDEEN & ORS.

DATE OF JUDGMENT: 28/09/1999

BENCH:

R.C.Lahoti, S.R.Babu

JUDGMENT:

RAJENDRA BABU, J. :

Census is conducted once in every ten years under the Census Act, 1948 in the country under the direction of the Registrar General and Census Commissioner of India. Government of Tamil Nadu conducts the census operations under the Directorate of Census. For the purpose of census work, personnel are recruited through employment exchange. After the census work is over their employment would come to an end inasmuch as such employees are taken on duty on temporary basis. From 1971 onwards, on each occasion, when on completion of the census work, on the request of the Registrar General and Census Commissioner of India, certain benefits were given to the census workers, such as, top priority for recruitment to the posts of Junior Assistants, Record Clerks, Peons, etc. and age relaxation of three years and rule of reservation while making appointments. Similar orders had been issued on each occasion after the census work was over at the instance of the Registrary General and Census Commissioner of India. For the purpose of census operations which commenced in the year 1991 certain workers, including respondents, were engaged on a consolidated pay to carry out the census work for a period of 18 months from 1.2.1991 to 30.6.1992. After the completion of the census work, their services were terminated. On May 15, 1991, the State Government issued an order imposing a ban on recruitment of temporary employees, for a period of one year from that date, other than those who are sponsored by the Tamil Nadu Public Service Commission [hereinafter referred to as the Commission]. This ban was continued for an indefinite period. The Registrar General and Census Commissioner of India, by a letter sent on December 26, 1991, requested the State of Tamil Nadu to take appropriate steps in absorbing the temporary workers employed in the census operations at the state level in its services and in the undertakings under its control. Similar request was made by the Director of Census Operations, Madras. The services of the respondents in the present case who had been engaged as census workers were terminated or retrenched on June 30, 1992. Certain concessions were sought to be extended to the respondents in G.O.Ms.Nos.341 and 444 but the concessions extended under earlier order were withdrawn and more stringent conditions were imposed for their absorption. The resultant position is that there was a ban on the recruitment of temporary employees through employment exchange and

recruitment of both temporary and permanent employees had to be made only from the list of persons sponsored by the Commission. Thus, the temporary employees who were working in Census Department and whose services were terminated also had to pass such qualifying examination conducted by the Commission. In this background, the respondents filed an application before the Tamil Nadu Administrative Tribunal [hereinafter referred to as the Tribunal] that they had to be absorbed either in the State Government service or in any of the undertakings inasmuch as they had worked for 15 months continuously and they sought for a direction to absorb them as Junior Assistants or Typists. The appellants resisted the said petition on the basis that the Tribunal does not have jurisdiction to entertain the application since the respondents were not employed in any civil post; that, in view of various Government orders indicating the policy that the respondents could not be recruited to the State Government service except on being sponsored by the Commission. The Tribunal, however, held that the appellants had absorbed the terminated temporary employees of the Census Department in 1971 and 1981 and the G.O.Ms.Nos.341 dated 13.12.92 and 444 dated 23.12.92 were subsequent to the issued on 15.5.91 imposing general ban on recruitment of temporary employees sponsored by employment exchange and, therefore, the subsequent G.O.Ms. issued for the specific category of employees would exclude the earlier G.O.Ms and thus the respondents were entitled to absorption in the State Government and directed the State Government to consider their cases for such absorption within a period of two months. Hence this appeal by special leave. Several contentions have been raised before us but in view of the stand taken now by the appellants, it is unnecessary to examine them. On March 11, 1999, when the matter came up before us, we heard the learned counsel on both sides at length and felt that considering the special features of the case, it would be appropriate for the State Government to frame a scheme to absorb the respondents and other employees, who were similarly placed and who have been retrenched. On the commencement of the census operations, persons who have registered themselves in the employment exchange get jobs in that Department. However, when the project is over, their employment would come to an end and they are retrenched thereby losing both the employment and their position in the queue in the employment exchange. Bearing this aspect in mind, the Government was asked to appropriate scheme. Now, Shri out an Krishnamurthy, the learned counsel for the appellants, has brought to our notice that the appellant has issued an order G.O.Ms.No.144 dated 11.8.99 which takes note of the various aspects to which we have adverted to earlier for absorption of the respondents subject to the following conditions:

(i) Retrenched employees of the Census Organisation in Tamil Nadu with not less than six months service were placed in priority (iii) list under Group III for employment assistance through Employment Exchanges. (ii) A period of three years was ordered to be excluded in computing their age for appointment through the Tamil Nadu Public Service Commission and the Employment Exchanges, provided they had rendered temporary service of at least six months in the Census Organisation of this State. (iii) The rule of reservation was to be following in making the appointment of retrenched census employees.

However, it is brought to our notice that the condition in clause (i) above would impose hardship on the respondents if they are to be placed in Group III and they had to be placed in Group IV, condition in clause (ii) cannot be worked out at all because even if the period of three years stated therein is excluded the appellants will not get any benefit because their services had been put to an end in the year 1992 and over seven years have elapsed since then and, therefore, they cannot fulfil that condition at all. In the circumstances, we direct the Government to modify the scheme in respect of these two conditions. It would be appropriate for the State Government to delete these two conditions and all that may be insisted upon is that the retrenched employees of the Census Department should be placed in Group IV and the condition relating to the exclusion of three years from their age shall be deleted. Subject to this modification, the scheme proposed by the State Government may be worked out so as to absorb the respondents in services of the State Government or in any of the Local Authority or Government undertakings as may be feasible as expeditiously as possible. This appeal stands disposed of accordingly. Before parting with the case, we must put on record our appreciation for a very reasonable stand taken on behalf of the appellants and the learned counsel appearing in the case.

