PETITIONER:

SHIV CHARAN SINGH S/o SHRI ANGAD SINGH

Vs.

RESPONDENT:

CHANDRA BHAN SINGH S/o SHRI MAHAVIR SINGH & ORS.

DATE OF JUDGMENT19/01/1988

BENCH:

SINGH, K.N. (J)

BENCH:

SINGH, K.N. (J)

VENKATARAMIAH, E.S. (J)

CITATION:

1988 AIR 637 1988 SCC (2) 12

JT 1988 (1) 145

1988 SCR (2) 713

1988 SCALE (1)140

CITATOR INFO:

R 1990 SC 19 (21)

ACT:

Representation of the People Act, 1951: Section 100(d)(i)-Election-Improper acceptance of nomination paper of a contesting candidate-Result of election of returned candidate-Whether materially affected-Burden of proof on election petitioner-Whether election can be declared void on surmises and conjectures.

HEADNOTE:

The validity of the appellant's election to the Legislative Assembly was challenged by two electors, Respondent Nos. 1 and 2, on the ground that improper acceptance by the Returning officer, of the nomination paper of one of the contesting candidates who was not qualified to contest the election under Art. 173(b) of the Constitution, had materially affected the result of the election of the returned candidate.

The appellant contested the election petitions, contending that there was no improper acceptance of nomination paper of the candidate in question and that the appellant's election was not materially affected.

The High Court held that there was improper acceptance of the nomination paper, as the candidate in question was not competent to contest election for the reason that he was below 25 years of age. It also held that the election of the appellant was materially affected, because there was a difference of only 4497 votes between the votes polled by the appellant and the next unsuccessful candidate and if the candidate whose nomination paper had been improperly accepted had not contested, the votes polled by him would have gone in favour of the next unsuccessful candidate and other candidates, in which case the next unsuccessful candidate could have polled the majority of valid votes. It accordingly declared the appellant's election void.

In the appeals before this Court it was contended on behalf of the appellant that the finding recorded by the High Court that the improper acceptance of the nomination paper of the candidate in question had materially affected

the result of the appellant's election was based on conjectures and surmises and not on any legal evidence and that none of $% \left(1\right) =\left(1\right) +\left(1\right)$

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the two election petitioners had produced by cogent and reliable evidence to discharge the burden that the result of the election was materially affected on account of improper acceptance of the nomination paper of the candidate in question.

On behalf of the respondents, it was urged that on the material on record and having regard to the number of votes polled by the candidate whose nomination was improperly accepted and the difference between the votes polled by the appellant and the next unsuccessful candidate, the findings recorded by the High Court were sustainable in law and the same were in accordance with the law laid down by this Court. in Chhedi Ram v. Jhilmit Ram & ors., [1984] 1 SCR 966.

Allowing the appeals,

HELD: 1. The election petitioners have failed to prove that the result of the election of the appellant was materially affected on the ground of improper acceptance of nomination paper. Therefore, the election of the returned candidate could not be declared void. [717C-D]

- 2.1 Improper acceptance of nomination paper of any contesting candidate (other than the contesting candidate) does not ipso facto render the election. Of the returned candidate void. The election can be declared void only if it is found that the result of the election of the returned candidate was materially affected on the ground of such improper acceptance. The burden of proving the material effect on the result of election is always on the election-petitioner challenging the validity of the election of the returned candidate. Unless this burden is discharged by the election petitioner the result of the returned candidate cannot be declared void. [719F-H]
- 2.2 The result of the election can be affected only on the proof that the votes polled by the candidate whose nomination paper had wrongly been accepted would have been distributed in such a manner amongst the remaining candidates that some other candidates (other than the returned candidate) would have polled the highest number of valid votes. In the absence of any such proof, the result cannot be held to have been materially affected. [732C-D]

The burden to prove this material effect is difficult and many times it is almost impossible to produce the requisite proof. But the difficulty in proving this fact does not alter the position of law. The 715

legislative intent is clear that unless the burden howsoever difficult it may be, is discharged, the election cannot be declared void. [719G-H]

2.3 It is not permissible in law to avoid the election of the returned candidate on speculations or conjectures relating to the manner in which the wasted votes would have been distributed amongst the remaining validly nominated candidates. [723F]

Legislative intent is apparent that the harsh and difficult burden of proving material effect on the result of the election has to be discharged by the person challenging the election and the Courts cannot speculate on the question. In the absence of positive proof of material effect on the result of the election of the returned candidate, the election must be allowed to stand and the

Court should not interfere with the election on speculation and conjectures. [723F-G]

Casting of votes by electors depends upon several factors and it is not possible to forecast or guess as to how and in what manner the voters would have exercised their choice in the absence of the improperly nominated candidate. No inference on the basis of circumstances can successfully be drawn. [725D-El

The Courts are ill-equipped to speculate as to how the voters could have exercised their right of vote in the absence of improperly nominated candidate. Any speculation made by the Court in this respect would be arbitrary and contrary to the democratic principles. [725B-C]

In the instant case, the election petitioners had failed to discharge the burden of proving the fact that the result of the election of the appellant had been materially by reason of improper acceptance of the nomination paper of the candidate in question. In the absence of any positive evidence provided by the election petitioners, it was not open to the High Court to record findings that the result of the election was materially affected. There were 11 contesting candidates. If the candidate whose nomination paper had been improperly accepted was not in the election contest, it is difficult to say in what proportion the voters who had voted for him would have voted for the remaining candidates. Therefore, the result of the returned candidate could not be declared void on the basis of surmises and conjectures. [724E; 725E-H]

Vashist Narain Sharma v. Dev Chandra and others, [1955] SCR 509 and Paokai Haokip v. Rishang & Ors., [1969] 1 SCR 637, relied on. 716

Chhedi Ram v. Jhilmit Ram 2 others, [1984] t SCR 966 distinguished and explained.

JUDGMENT:

CIVIL APPELLATE JURISDICTION: Civil Appeal Nos. 4 132 4 133 (NCE) of 1986.

From the Judgment and order dated 22.10.1986 of the Rajas- -: than High Court in S.B. Election Petition Nos. 1 and 9 of 1985.

N.M. Ghatate, B.R. Dutta and S.V. Deshpande for the Appellant.

 $\mbox{ Dr. Y.S. }$ Chitale, M.R. Calla and Jitendra Sharma for the Respondents.

The Judgment of the Court was delivered by

SINGH, J. These two appeals under Section 116-A of the Rep-resentation of the People Act, 1951 (hereinafter referred to as the Act) are directed against the judgment and order of the High Court of Rajasthan at Jaipur dated 22nd October 1986 setting aside the appellant's election to the Legislative Assembly of the State of Rajasthan. Election to the Rajasthan Legislative Assembly Constituency No. (80 Karauli) was held in 1985. The appellant and 10 other candidates contested the election from the aforesaid assembly constituency. The Returning officer declared the appellant duly elected on his having obtained majority of valid votes. Chandra Bhan Singh, Respondent No. 1, filed Election Petition No. 1 of 1985 as an elector and another Election Petition No. 9 of 1985 was filed by Mukand Ram, Respondent No. 2, also an elector before the High Court of Rajasthan under Section 80 of the Act, challenging the validity of the appellant's election to the legislative

assembly on the ground that Kanhaiya Lal a contesting candidate was not qualified to contest election under Article 173(b) of the Constitution as he was below 25 years of age on the date of scrutiny of nomination papers and his nomination paper was improperly accepted by the Returning officer which materially affected the result of the election of the returned candidate. The appellant appeared and contested both the election petitions? and pleaded before the High Court the Kanhaiya Lal was qualified to be a candidate at the election as he had completed 25 years of age on the date of scrutiny of nomination papers and there was no improper acceptance of his nomination paper. He further pleaded that in any view, his election was not materially affected by the acceptance of Kanhaiya

Lal's nomination paper. Both the election petitions were consolidated and tried jointly by the High Court. The issues framed were almost identical in the two election petitions and the election petitioners and the appellant produced evidence in support of their cases before the High Court. The High Court by its order dated 22nd October, 1986 held that Kanhaiya Lal was not qualified to be a candidate as he had not completed 25 years of age and that his nomination paper was improperly accepted by the Returning officer. The High Court further held that since the difference between the votes polled by the appellant and Roshan Lal an unsuccessful candidate who had obtained the next highest votes was only 4497 votes, the result of the election was materially affected. On these findings the High Court declared the appellant's election void and directed the Election Commission to hold fresh election.

Learned counsel for the appellant raised only one submission before us in challenging the correctness of the order of the High Court. He urged that the finding recorded by the High Court that the improper acceptance of the nomination paper of Kanhaiya Lal had materially affected the result of appellant's election was based on conjectures and surmises and not on any legal evidence. Learned counsel further submitted that none of the two election petitioners had produced any cogent and reliable evidence to discharge the burden that the result of the election was materially affected on account of improper acceptance of the nomination paper of Kanhaiya Lal but on the other hand the appellant had produced large number of witnesses in support of his case, but the High Court had failed to consider the evidence of those witnesses. Dr. Chitale appearing on behalf of the Respondents urged that on the material on record and having regard to the number of votes polled by Kanhaiya Lal and the difference between the votes polled by the appellant and the next unsuccessful candidate Roshan Lal the findings recorded by the High Court are sustainable in law and the same are in accordance with the law laid down by this Court in Chhedi Ram v. Jhilmit Ram & others., [1984] 1 SCR 966.

In all eleven candidates contested the election. After counting, it was found that the total number of votes polled were 60815 out of which 821 votes were rejected being invalid by the Returning officer. Thus the total number of valid votes were 59994. The total valid. number of votes polled by each of the candidates was as under: H 718

1.	Shiv Charan Singh (appellant)	21443
2.	Kanhaiya Lal.	17341
3.	Asphak.	275
4.	Narayan.	1310
5.	Prahlad	252

6. Puran Chandra Sharma.	1308
7. Mana Lal	198
8. Ram Swaroop.	102
9. Roshan Lal.	16946
10. Samanta.	271
11. Heera Lal	40

The High Court has held that Kanhaiya Lal's nomination paper was improperly accepted, as he was not competent to contest the election for the reason of his being below 25 years of age. Since there was difference of only 4497 votes between the votes polled by the appellant and the next unsuccessful candidate Roshan Lal who had polled 16946 votes the High Court held that if Kanhaiya Lal had not contested the election the aforesaid number of votes polled by him could have gone in favour of Roshan Lal and other candidates, as a result of which Roshan Lal would have polled the majority of valid votes. In this view the High Court concluded that the result of the appellant's election was materially affected and it accordingly declared the appellant's election void. Since the learned counsel for the appellant did not challenge the finding recorded by the High Court that Kanhaiya Lal was not qualified to be a candidate on the date of his nomination as he was below 25 years of age and his nomination paper was improperly accepted by the Returning officer the said finding must be accepted as correct. The only question which survives for consideration is whether improper acceptance of Kanhaiya Lal's nomination paper materially affected the result of the appellant's election.

Section 100 confers power on the High Court to declare the election of the returned candidate void if the grounds set out therein are made out. Section 100 (1) relevant for our purpose is as under:

- "100. Grounds for declaring election to be void.(1) Subject to the provisions of sub-section (2) if the High Court is of opinion.
- (a) that on the date of his election a returned candidate was not qualified, or was disqualified to be chosen to fill the seat under the Constitution or this Act or the Govern-

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- ment of Union Territories Act, 1963 (20 of 1963)or (b) that any corrupt practice has been committed by a returned candidate or his election agent or by any other person with the consent of a returned candidate or his election agent; or
- (c) that any nomination has been improperly rejected; or
- (d) that the result of the election, in so far as
 it concerns a returned candidate, has been
 materially affected:
- (i) by the improper acceptance of any nomination, or
- (ii) by any corrupt practice committed in the interests of the returned candidate by an agent other than his election agent or
- (iii) by the improper reception, refusal or rejection of any vote or the reception of any vote which is void, or
- (iv) by any non-compliance with the provisions of the Constitution or of this Act or of any rules or orders made under this Act .
- the High Court shall declare the election of the returned candidate to be void. $\mbox{"}$

Section 100(1)(d)(i) provides for setting aside the election of the returned candidate on the ground of improper

acceptance of any nomination paper provided the result of the election of the returned candidate is materially affected by reason of such improper acceptance of nomination of a candidate other than the returned candidate. Improper acceptance of nomination paper of any contesting candidate (other than the contesting candidate) does not ipso facto render the election of the returned candidate void. The election can be declared void only if it is found that the result of the election of the returned candidate was materially affected on the ground of such improper acceptance. The burden of proving the material effect on the result of election is always on the election-petitioner challenging the validity of the election of the returned candidate. Unless this burden is discharged by the election petitioner the result of the returned candidate cannot be declared void.

The question as to how and in what manner the burden of Providing that the result of election was materially affected should be discharged is a vexed question which has been considered by this Court in a number of cases. In the leading case of Vashist Narain Sharma v. Dev Chandra and others, [1955] SCR 509 this Court considered this question at length. In that case the nomination paper of one Dudh Nath a contesting candidate who had polled 1983 votes was have been improperly accepted. The returned found to candidate had polled 12860 votes while Vireshwar Nath Rai had polled 10996 votes being the next highest number of votes. There was thus difference of 1864 votes bet ween the votes polled by the returned candidate and the next unsuccessful candidate. The Election Tribunal set aside the election of the returned candidate on the finding that improper acceptance of the nomination paper of Dudh Nath had materially affected the result of the election. This Court set aside the order of the Tribunal on the ground that the election petitioner had failed to discharge the burden of proving that the result of the election had been materially affected. The Court observed as under:

> "But we are not prepared to hold that the mere fact that the wasted votes are greater than the margin of votes bet ween the returned candidate and the candidate securing the next highest number of votes must lead to the necessary inference that the result of the election has been materially affected. That is a matter which has to be proved proving it lies upon the onus of petitioner. It will not do merely to say that all or a majority of the wasted votes might have gone to the next highest candidate. The casting of votes at an election depends upon a variety of factors and it is not possible for any one to predicate how many of which proportion of the votes will go to one or the other of the candidates. While it must be recognised that the petitioner in such a case is confronted with a difficult situation, it is not possible to relieve him of the duty imposed upon him by Section 100(l)(c) and hold without evidence that the duty has been discharged. Should the petitioner fail to adduce satisfactory evidence to enable the Court favour on this point, the to find in his inevitable result would be that the Tribunal would not interfere in his favour and would allow the election to stand."

Section 100 (1)(c) of the Act as it stood in 1952 was

in pari materia with the present Section 100(1)(d)(1) of the Act. The

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interpretation of Section 100 (1)(c) of the Act as given by the Court in Vashist Narain Sharma's, case fully applies to the interpretation of Section 100(1)(d)(1) of the Act. In Vashist Narain Sharma's, case this Court has categorically held that the result of the election of the returned candidate cannot be materially affected merely for the reason that the number of votes polled by the candidate whose nomination paper was improperly accepted was greater than the margin of votes polled by the returned candidate and the candidate securing the next highest number of votes, because it could not be predicated in what manner or proportion the voters would have exercised their choice in the absence of the improperly nominated candidate from the election contest. Proceeding further the Court considered the question whether any speculation, or conjecture could be made in a case where the number of votes secured by the candidate whose nomination paper was improperly accepted was higher than the difference between the votes polled by the returned candidate and the candidate who may have polled the next highest number of votes. The Court observed that in such a case it was impossible to foresee what the result would have been if the improperly nominated candidate had not been in the field. Since it was not possible to anticipate the result, the election petitioner discharge the burden of proving that fact, and on his failure to prove that fact the election of the returned candidate must be allowed to stand. Then the question arose as to how and in what manner the burden could be discharged by the election petitioner. On behalf of election petitioner an attempt had been made to discharge burden by producing a number of electors before the Tribunal who had stated that all or some of the votes would have gone to the candidate who had polled the next highest number of votes in the absence of the improperly nominated candidate and he would have polled majority of valid votes. The Court held that the statement of the witnesses as to in what manner votes would distributed among the remaining contesting candidates could not be relied upon in determining the question of material effect on the election of the returned candidate. The Court observed:

"It is impossible to accept the ipse dixit of witnesses coming from one side or the other to say that all or some of the votes would have gone to one or the other on some supposed or imaginary ground. The question is one of fact and has to be proved by positive evidence. If the petitioner is unable to adduce evidence in a case such as the present, the only inescapable conclusion to which the Tribunal can come is that the burden is not discharged and that the election must

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stand. Such result may operate harshly upon the petitioner seeking to set aside the election on the ground of improper acceptance of a nomination paper, but neither the Tribunal, nor this Court is concerned with the inconvenience resulting from the operation of the law. How this state of things can be remedied is a matter entirely for the Legislature to consider. (Underlining by us)

Th Paokai Haokip v. Rishang Ors., [1969] 1 SCR 637 the Judicial Commissioner Manipur had set aside the election of the returned candidate to Lok Sabha on the ground that there

was gross violation of the Act and the Rules framed thereunder in conducting the - election as a result of which the result of the election was materially affected under Section 100(1)(d)(iv) of the Act on the findings that on the polling date a number of polling centres were changed without notice to voters and there was firing and riots at some polling stations, as a result of which a number of voters could not exercise their right to vote. In rendering the aforesaid findings the Judicial Commissioner had placed reliance upon the statement of witnesses who had testified before the Tribunal that if they had opportunity to cast their votes, they would have voted for the unsuccessful candidate. This Court, placing reliance on the decision in Vashist Narain Sharma's case held that the statement of witnesses could not be taken at their word and it was a surmise and anybody's guess as to how those people, who did not vote, would have actually voted. Then the question arose if witnesses could not be relied upon, in what manner the election petitioner, could discharge the burden. Referring to the decision in Vashist Narain Sharma's case the Court observed as under:

"How he has to prove it has already been stated by this Court and applying that test, we find that he has significantly failed in his attempt and therefore the election of the returned candidate could not be avoided. It is no doubt true that the burden which is placed by law is very strict; even if it is strict it is for the courts to apply it. It is for the Legislature to consider whether it should be altered. If there is another way of determining the burden, the law should say it and not the courts. It is only in given instances that, taking the law as it is, the courts can reach the conclusion whether the burden of proof has been successfully discharged by the election petitioner or not. We are satisfied that in this case this burden has not been discharged." (Underlining by us)

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We are in respectful agreement with the view taken by this Court in the aforesaid decisions. The election of a returned candidate cannot be declared void on the ground of improper acceptance of nomination paper of a contesting candidate unless it is established by positive and reliable evidence that improper acceptance of the nomination of a candidate materially affected the result of the election of the returned candidate. The result of the election can be affected only on the proof that the votes polled by the candidate whose nomination paper had wrongly been accepted would have been distributed in such a manner amongst the remaining candidates that some other candidate (other than the returned candidate) would have polled the highest number of valid votes. In other words the result of the election of the candidate cannot be held to have been materially affected unless it is proved that in the absence of the candidate whose nomination paper was wrongly accepted in the election contest, any other candidate (other than the returned candidate) would have polled the majority of valid votes. In the absence of any such proof the result cannot be held to have been materially affected. The burden to prove this material effect is difficult and many times it is almost impossible to produce the requisite proof. But the difficulty in proving this fact does not alter the position of law. The legislative intent is clear that unless the burden howsoever difficult it may be, is discharged, the

election cannot be declared void. The difficulty of proving the material effect was expressly noted by this Court in Vashist Narain Sharma's and Paokai Haokip's, cases and the Court observed that the difficulty could be resolved by the Legislature and not by the Courts. Since then the Act has been amended several times, but Parliament has not, altered the burden of proof placed on the election petitioner under Section 100(1)(d) of the Act. Therefore the law laid in the aforesaid decisions still hold the field. It is not permissible in law to avoid the election of the returned candidate on speculations or conjectures relating to the manner in which the wasted votes would have been distributed remaining \ validly nominated candidates. amongst the Legislative intent is apparent that the harsh and difficult burden of proving material effect on the result of the election has to be discharged by the person challenging the election and the Courts cannot speculate on the question. In the absence of positive proof of material effect on the result of the election of the returned candidate, the election must be allowed to stand and the Court should not interfere with the election on speculation and conjectures.

In the instant case Shiv Charan Singh the appellant had polled 21443 votes and Roshan Lal had polled 16496 the next highest number

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Of votes. There was thus a difference on 4497 votes between the votes polled by the appellant and Roshan Lal. Kanhaiya Lal whose nomination paper had improperly been accepted, had secured 17841 votes which were wasted. The election petitioners did not produce any evidence e to discharge the burden that improper acceptance of the nomination paper of Kanhaiya Lal materially affected the result of the election of the returned candidate. On the other hand the appellant who was the returned candidate produced 21 candidates representing cross section of the voters of\ constituency. All these witnesses had stated before the High Court that in the absence of Kanhaiya Lal in the election contest, the majority of the voters who had voted for Kanhaiya Lal would have voted for Shiv Charan Singh the appellant. The High Court in our opinion rightly rejected the oral testimony of the witnesses in view of this Court's decision in Vashist Narain Sharma's, case. The High Court however having regard to the votes polled by the appellant Roshan Lal and Kanhaiya Lal held that the result of the election was materially affected. The High Court held that in view of the fact that difference between Shiv Charan Singh the appellant and Roshan Lal was only 4497 and Kanhaiya Lal, whose nomination was improperly accepted had secured 17841 votes therefore it could reasonably be concluded that the election was materially affected. In our opinion the High Court committed error declaring the appellant's election void on speculations and conjectures.

Indisputably, the election petitioners had failed to discharge the burden of proving the fact that the result of election of the appellant had been materially affected by reason of improper acceptance of the nomination paper of Kanhaiya Lal. In the absence of any positive evidence produced by the election petitioners, it was not open to the High Court to record findings that the result of the election was materially affected. The High Court's findings relating to the material effect on the result of the election are based on conjectures and surmises and not on any evidence. The Legislature has, as noted earlier placed a difficult burden on the election petitioner to prove that the result of the election was materially affected by reason

of improper acceptance of nomination paper of a candidate (other than the returned candidate) and if such burden is not discharged the election of the returned candidate must be allowed to stand as held by this Court in Vashist Narain Sharma's and in Paokai Haokip's case. It is true that the burden placed on the election petitioner in such circumstances is almost impossible to discharge. But in spite of the fact that this Court had highlighted this question on more than one occasion, Parliament has not amended the relevant provisions although the Act has been 725

subjected to several amendments. It is manifest that law laid down by this Court in Vashist Narain Sharma's case and Paokai Haokip's case holds the field and it is not permissible to set aside the election of a returned candidate under Section 100(1)(d) on mere surmises and conjectures. If the improperly nominated candidate had not been in the election contest, it is difficult to comprehend or predicate with any amount of reasonably certainty the manner and the proportion in which the voters who exercised their choice in favour of the improperly nominated candidate would have exercised their votes. The Courts are ill-equipped to speculate as to how the voters could have exercised their right of vote in the absence of improperly nominated candidate. Any speculation made by the Court in the this respect would be arbitrary and contrary to the democratic principles. It is a matter of common knowledge that electors exercise their right of vote on various unpredictable considerations. Many times electors cast their vote on consideration of friendship, party affiliation, local affiliation, caste, religion, personal relationship and many other imponderable considerations. Casting of votes by electors depends upon several factors and it is not possible to forecast or guess as to how and in what manner the voters would have exercised their choice in the absence of the improperly nominated candidate. No inference on the basis of circumstances can successfully be drawn. While in a suit of proceedings it may be possible for the Court to draw inferences or proceed on probabilities with regard to the conduct of parties to the suit or proceedings, it is not possible to proceed on probabilities or draw inferences regarding the conduct of thousands of voters, who may have voted for the improperly nominated candidate. In the instant case there were 11 contesting candidates. If Kanaiya Lal whose nomination paper had been improperly accepted was not in the election contest, it is difficult to say in what proportion the voters who had voted for him would have voted for the remaining candidates. There is possibility that many voters who had gone to the polling station to cast their votes in favour of Kanaiya Lal may not have gone to exercise their vote in favour of the remaining candidates. It is probable that in the absence of Kanaiya Lal in the election contest, many voters would have voted for the returned candidate as he appeared to be the most popular candidate. It is difficult to comprehend that the majority of the voters who exercised their choice in favour of Kanaiya Lal would have voted for the next candidate Roshan Lal. It is not possible to forecast how many and in what proportion the votes would have gone to one or the other remaining candidates and in what manner the wasted votes would have been distributed among the remaining contesting candidates. In this view, the result of the returned candidate could not be declared void on the basis 726

of surmises and conjectures.

The High Court placed reliance on the decision of this Court in Chhedi Ram's case in holding that the result of the election was materially affected in view of the margin of difference between the appellant and Roshan Lal and the votes secured by Kanaiya Lal. The decision in Chhedi Ram's case does not over-rule earlier decisions of this Court in Vashist Narain Sharma and Paokai Haokip's case and it does not lay down any different law. Instead the decision of the case turned upon the facts of that case. In Chhedi Ram's case there were four contesting candidates. Jhilmit Ram the returned candidate had polled 17822 votes while Chhedi Ram had polled the next highest number of votes being 17449 votes. Thus the difference between the successful candidate and the candidate who had secured the next highest number of votes was 373 votes only. While Moti Ram whose nomination paper was found to have been improperly accepted had polled 6710 votes. The High Court had dismissed the election petition on the finding that the result of the election had not been materially affected as a result of the improper acceptance of the nomination paper of Moti Ram. This Court allowed the appeal and set aside the election of the returned candidate on the finding that if the number of votes secured by the candidate whose nomination was improperly accepted was not disproportionately large as compared with the difference between the number of votes secured by the successful candidate and the candidate securing the next highest number of votes, and if the votes secured by the candidate whose nomination was improperly accepted bears a fairly high proportion to the votes secured by the successful candidate, there was a reasonable probability that the result of the election had been materially affected and one may venture to hold that fact as proved. After making these observations the Court noted that in that case the candidate whose nomination was improperly accepted had obtained 6710 votes i.e. almost 20 times the difference between the number of votes secured by the successful candidate and the candidate securing the next highest number of votes, in that situation the result of the election was held to have been materially affected. The decision in Chhedi Ram's case rests on its own facts. Applying the principle laid down in Chhedi Ram's case to the facts of the instant case it is not possible to hold that the result of the election of the appellant was materially affected. As already noted the appellant had polled 21443 votes while Roshan Lal had polled the next highest number of votes 16946 and the difference between the two was only 4497 votes while the votes polled by the improperly nominated candidate Kanaiya Lal was 17841 thus the proportion of difference was only four times, while 727

the difference in Chhedi Ram's case was 20 times. Further in Chhedi Ram's case there were only 4 contesting candidates while in the instant case there were 11 contesting candidates and in the absence of Kanaiya Lal other remaining 10 would have shared the wasted votes. On these facts even on the basis of Chhedi Ram's case it is not possible to draw any inference or act on probability and to record a finding that the majority of wasted votes would have gone to Roshan Lal in such a way as to affect the result of the appellant's election. In the circumstances, the findings recorded by the High Court that the result of the election of the appellant was materially affected is not sustainable in law.

In the result, we hold that the election petitioners have failed to prove that the result of the election of the appellant was materially affected on the ground of improper

acceptance of nomination paper of Kanaiya Lal. Therefore, the election of the returned candidate could not be declared void. We accordingly allow the appeals, set aside the judgment and order of the High Court, uphold the appellant's election and dismiss the election petitions with costs throughout.

N.P.V. 728 Appeals allowed.

